

## Message Text

CONFIDENTIAL

PAGE 01 MEXICO 06145 01 OF 02 212225Z

62/14

ACTION ARA-20

INFO OCT-01 ADP-00 SSO-00 SCI-06 INT-08 CIAE-00 INR-10

NSAE-00 RSC-01 L-03 SS-15 NSCE-00 NSC-10 USIE-00

PRS-01 H-03 AID-20 AECE-00 AEC-11 CEQ-02 EPA-04

DODE-00 INRE-00 RSR-01 AGR-20 TRSE-00 /136 W

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O 210500Z AUG 73

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC IMMEDIATE 7530

C O N F I D E N T I A L SECTION 1 OF 2 MEXICO 6145

C O R R E C T E D C O P Y (TEXT)

E.O. 11652: GDS

TAGS: PBORN MX

SUBJECT: SALINITY: BROWNELL VISIT

REF: MEXICO 6127

1. SUMMARY: PARTICIPANTS IN FIRST SESSION WERE BROWNELL PARTY WITH MINISTER DEAN, POLITICAL OFFICERS ESTEP AND ZWEIFEL FOR US SIDE; FONSECRETARY RABASA, AMBASSADOR OSCAR RABASA, HERRERA LYORDAN, DE OLLOQUI AND CABRERA FOR MEXICANS. IN MORNING SESSION MR. BROWNELL EMPHASIZED NEW PROBLEMS WHICH HAD ARISEN RESTRICTING HIS FLEXIBILITY AND PRESENTED REVISED DRAFT MINUTE WHICH DISCUSSED ITEM BY ITEM. RABASA STRESSED DESIRE FOR REDUCED DIFFERENTIAL, GRANT REHABILITATION ASSISTANCE, AND SOFTER LANGUAGE IN PARA 9. IN PRIVATE LUNCHEON MEETING WITH MR. BROWNELL, RABASA EXPRESSED STRONG DESIRE FOR AGREEMENT THIS WEEK. HE WAS TOLD THERE WAS NO GIVE ON 115 PPM FIGURE. IN AFTERNOON PLENARY US SIDE TOOK UNDER CONSIDERATION VARIOUS MEXICAN PROPOSALS INCLUDING NON-REIMBURSABLE REHABILITATION ASSISTANCEBG NOW APPEARS THAT AGREEMENT MAY BE REACHED TUESDAY, IN WHICH CASE NEGOTIATORS WOULD HOPE FOR APPROVAL THEIR GOVERNMENTS BY THIS FRIDAY. RABASA PROPOSES SIGNING AND ANNOUNCEMENT FRIDAY, AUGUST 31, CONFIDENTIAL

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PAGE 02 MEXICO 06145 01 OF 02 212225Z

UNLESS PRESIDENT ECHEVERRIA PREFERS TO ANNOUNCE IN SEPTEMBER 1

INFORME. END SUMMARY.

2. MORNING SESSION LASTED 10:30 TO 12:39.

FOREIGN SECRETARY

RABASA EXPRESSED HOPE THAT THIS WOULD BE "LAST ROUND". MR. BROWNELL IN RESPONSE EXPRESSED THE SAME HOPE, NOTED US PROGRESS IN ONE AREA, I.E. DRAFTING OF LEGISLATION AND NEW PROBLEMS IN OTHERS, I.E. HIGHER COST ESTIMATES AND CONCERN OF WESTERN CONGRESSMEN THAT THEIR STATES' INTERESTS NOT BEING ADEQUATELY PROTECTED. MR. BROWNELL THEN OPENED DISCUSSION OF ITEMS CONTAINED IN DRAFT MINUTE (SEE REFTEL) WHICH HE PRESENTED TO MEXICANS. DISCUSSION WAS AS FOLLOWS:

(A) ON PARAGRAPH 1, RABASA ASKED THAT JULY 1, 1974 DATE BE ADVANCED TO JANUARY 1 SINCE CONGRESSIONAL ACTION NOT REQUIRED. MR. BROWNELL REPLIED THAT WE WOULD THUS ATTRACT CRITICISM IN CONGRESS BY FORECLOSING ON TIME FOR CONSIDERATION. HERRERA JORDAN AND CABRERA SUGGESTED LANGUAGE CHANGES, CABRERA SEEKING COMMITMENT TO ANNUAL 115 PPM AVERAGE AFTER 1978. AT END OF MORNING SESSION, RABASA REVERTED TO 115 DIFFERENTIAL ISSUE, ARGUING THAT IT SHOULD BE EASY FOR US TO REDUCE IT WITH ADDED DESALTING CAPABILITY. BROWNELL DEMURRED, CITING INCREASED COSTS AND BASIN STATES OPPOSITION.

(B) RABASA HOPED THAT REFERENCE TO WELLTON-MOHAWK COULD BE DELETED IN PARA 2.

(C) PARAGRAPH 3 WAS GENERALLY ACCEPTABLE TO MEXICANS ALTHOUGH RABASA PRESSED FOR DATE ON COMPLETION OF BYPASS.

(D) CABRERA SUGGESTED COMBINING PARAGRAPHS 3 AND 4 AND RABASA AND HE ASKED THAT TARGET DATE FOR COMPLETION OF WORKS CONTEMPLATED IN THESE TWO PARAGRAPHS BE ADDED. RABASA INSISTED THAT GREATER EMPHASIS BE GIVEN TO EXCLUSION RADIOACTIVE MATERIAL OR NUCLEAR WASTES BY STATEMENT IN SEPARATE SENTENCE IN CURRENT PARAGRAPH 4. AT THIS POINT AMBASSADOR DE OLLOQUI SUGGESTED THAT CONSERVATIONIST STUDIES SHOULD BE MADE OF ECOLOGICAL EFFECT ARISING FROM NEW AGREEMENT.

(E) THERE WAS LITTLE DISCUSSION OF PARAGRAPH 5 IN MORNING SESSION.  
CONFIDENTIAL

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PAGE 03 MEXICO 06145 01 OF 02 212225Z

(F) ON PARAGRAPH 6, RABASA FELT STRONGLY THAT PHRASEOLOGY SHOULD BE INCLUDED IDENTIFYING POSSIBLE INCREASE IN SALINITY AS ARISING FROM NATURAL CAUSES.

(G) THERE WAS NO OBJECTION TO PARAGRAPH 7.

(H) AT THIS POINT RABASA CALLED ON AMBASSADOR DE OLLOQUI TO

PRESENT A PROPOSAL RELATING TO PARAGRAPH 8. THE MEXICAN SIDE

APPROVED IN GENERAL THE LANGUAGE OF PARAGRAPH 8 BUT FELT IT WOULD NOT GO FAR ENOUGH IN MEETING THE ISSUE OF DAMAGES. DE OLLOQUI NOTED THAT US ASSISTANCE NOT REALLY NECESSARY FOR MEXICO TO OBTAIN LOANS. HE SUGGESTED THAT IN ADDITION NON-REIMBURSABLE ASSISTANCE FROM US BE PROVIDED. AS POSSIBLE SOURCE HE MENTIONED AID CONTINGENCY FUND OR FUNDS FROM SOCIAL PROGRESS TRUST FUND. HE ALSO MENTIONED REFLOWS TO IDB AS POSSIBLE SOURCE. MR. BROWNELL AGREED TO TAKE THESE POINTS UNDER ADVISEMENT.

(I) RABASA, REFERRING TO VIGOROUS PRESS CAMPAIGNS ON DAMAGES ISSUES, FOUND LANGUAGE IN PARAGRAPH 9 EXTREMELY HARD AND PRESSED FOR DELETION OF LANGUAGE IN PARAGRAPH AFTER "...PRESIDENT LUIS ECHEVERRIA ON JUNE 17, 1972;".

(J) LITTLE DISCUSSION OF PARAGRAPH 10.

(K) LITTLE DISCUSSION OF PARAGRAPH 11.

(L) ON PARAGRAPH 12, RABASA OBJECTED TO SPECIFIC REFERENCE BY PARAGRAPH TO THOSE ITEMS WHICH COULD NOT COME INTO FORCE UNTIL FUNDS AUTHORIZED BY CONGRESS. MEETING ADJOURNED FOR LUNCHEON SESSION BETWEEN MR. BROWNELL AND RABASA, INTERNAL CONSULTATIONS BOTH SIDES, AND REDRAFTING AT TECHNICAL LEVEL.

3. IN PRIVATE LUNCHEON SESSION, REPLYING TO MR. BROWNELL'S DIRECT QUESTION, RABASA INDICATED THAT HE DOES INDEED WANT AN AGREEMENT THIS WEEK. MR. BROWNELL THEN INDICATED THAT THERE IS NO GIVE ON THE QUESTION OF DIFFERENTIAL. HE ADDED THAT WE MIGHT BE ABLE TO PROVIDE SOME HELP IN THE GENERAL AREA OF LANGUAGE ON ASSISTANCE, E.G. IN PROVIDING DRAINAGE TILE. RABASA FURTHER INDICATED HIS

CONFIDENTIAL

PAGE 04 MEXICO 06145 01 OF 02 212225Z

NEED TO BE ABLE TO SAY WHEN AGREEMENT BECOMES EFFECTIVE THAT WATER DELIVERIES WOULD BE UNDER 1000 PPM. MR. BROWNELL SAID HE WOULD CONSIDER THIS REQUEST. RABASA AND BROWNELL AGREED THEY WOULD SEEK AGREEMENT TUESDAY AND APPROVAL THEIR GOVERNMENT BY FRIDAY. ANNOUNCEMENT WOULD THEN BE MADE EITHER BY NEGOTIATORS ON AUGUST 31 OR PRESIDENT ON SEPTEMBER 1.

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PAGE 01 MEXICO 06145 02 OF 02 210600Z

12

ACTION ARA-20

INFO OCT-01 ADP-00 SSO-00 SCI-06 INT-08 CIAE-00 INR-10

NSAE-00 RSC-01 L-03 SS-15 NSC-10 NSCE-00 USIE-00

PRS-01 H-03 AID-20 AEC-11 AECE-00 CEQ-02 EPA-04

DODE-00 INRE-00 AGR-20 TRSE-00 RSR-01 ( ADP ) W

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FM AMEMBASSY MEXICO

TO SECSTATE WASHDC IMMEDIATE 7531

C O N F I D E N T I A L SECTION 2 OF 2 MEXICO 6145

4. PARTICIPANTS OTHER THAN MR. BROWNELL AND RABASA RECONVENED AT 3:00 FOR "JOINT DRAFTING SESSION". WORK PROGRESSED THROUGH PARAGRAPH 7 BEFORE PRINCIPALS REJOINED GROUP AT 5:00. ENSUING DISCUSSIONS CLOSELY FOLLOWED POINTS RAISED IN MORNING SESSION. ISSUES RAISED FOR CONSIDERATION ON BOTH SIDES OVERIGHT OF PRIMARY IMPORTANCE WERE AS FOLLOWS:

(A) PARAGRAPH 1 QUESTION OF 115 PPM NOT DISCUSSED IN PLENARY (SEE ABOVE). MEXICAN SIDE PRESENTED REDRAFT FINAL CLAUSES WHICH CLOSELY CORRESPONDED TO US THINKING. MEXICAN SIDE ALSO SOUGHT LANGUAGE WHICH WOULD LIMIT US DELIVERIES IN LIMITROPHE SECTION BELOW MORELOS DAM.

(B) RABASA WITHDREW OBJECTION TO REFERENCES TO WELLTON-MOHAWK.

(C) ON TIMING PARAGRAAPH 3 AND 4 CONSTRUCTION, AFTER CONSIDERABLE DISCUSSION RABASA AGREED THAT LANGUAGE PARAGRAPH 10 ACCEPTABLE IN LIEU OF SPECIFIC TARGET DATE.

(D) ON PARAGRAPH 5, THERE WERE NO SIGNIFICANT CHANGES.

(E) ON PARAGRAPH 6, WE AGREED SEARCH FOR USEFUL LANGUAGE TO MEET RABASA'S EXPRESSED NEEDS.

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PAGE 02 MEXICO 06145 02 OF 02 210600Z

(F) WE AGREED TO CONSIDER DE OLLOQUI PROPOSAL ON ASSISTANCE FOR MEXICALI VALLEY REHABILITATION.

','&) ON PARGARAPH 9, WE AGREED TO CONSIDER RABASA'S OBJECTIONS  
TO "HARD" LANGUAGE IN PARGGRAPH 9.

(H) ON PARGRAAPH 12, WE TOOK UNDER CONSIDERATION PARAGRAPH 13

ORGANIZED IN TWO PARTS, I.E. MEASURES NOT REQUIRING CONGRESSIONAL  
ACTION AND THOSE REQUIRING SUCH ACTION.

5. MR. BROWNELL TO MEET RABASA AT 10:30 TOMORROW AND PLENARY  
RECONVENES AT 12:00. WE ARE PREPARING REDRAFT MINUTE WHICH WILL  
BE FORWARDED SOONEST.

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
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**Disposition Approved on Date:**  
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